

The Problems and Countermeasures of Constructing the Diversification of City Community Governance Body in China

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After China entered the market economy, the diversification of city community governance body has a trend which cannot be halted. In the process of city community governance, China has accumulated rich experience, but there are still a lot of problems. The United States to carry out city community governance earlier, has formed a relatively stable community governance model, it is worth our reference. This paper is to discuss the problems of city community governance in our country, absorb the essence of the truth of our country, and provide reference for our country's city community governance.

Key Words: Community governance, subject diversity, American community governance

Current Situation and Trend of City Community Governance

Since the reform and opening up, the city community governance in the country has carried on the beneficial exploration and obtained the obvious effect. In early 2014, the Ministry of Civil Affairs agreed to Dongcheng District city on Beijing and other 31 units identified as "approved by the national community management and service innovation experimentation area", clearly put forward the pilot of the 31 experimentation area. In our country, we have carried out the system innovation in practice, which has formed a unique experience, the basic establishment of the "Party committee leadership, government responsibility, social coordination, public participation" of the street in the new pattern of governance.

Although the remarkable achievements have been made, the community governance in our country still faces many new problems, is reflected in four aspects: social contradictions are becoming increasingly complex, the government balanced complex diverse stakeholders challenges; Rapid awakening of the consciousness of citizen power lead to a reduction of the government's authority and credibility; rapid economic development with a huge risk, lack of social a sense of security, this is the government emergency management ability test; Revolutionary changes in information technology is keeping pace with the times and innovation ability test for government.

Problems in City Community Governance


The governance relationship 'dilemma' in city community governance

China is transformed from planned economy to market economy, the basic level management from "unit system" to "street system", The governance body is changed from single governance to multi governance. The main body of the multi governance includes: the street office, the community residents' committee, the community party organization, the owners committee, etc.. These main bodies did not have a clear responsibility or good communication and cooperation. Internal relations, the relationship between government and society, unclear relationship of the internal relations of the society is the main reason.

The relationship between the internal government and street office

The reason why the American scholar Kenneth Lieberthal calls the Chinese government's internal relations "fragmented government" is he saw the government became a closed structure that because Internal government had a fragmentation ,the lack of effective cooperation among departments (Shoufei & Zhengfu 2013).

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In city community governance, government intervention in community governance is a street office, the government departments will work assigned to the office of the street, street office became the main responsibility. Due to the non reciprocity of responsibilities and authority of the street office, it has to be subject to the functional departments of the district government, to accept the assessment of the functional departments, the conflict is therefore generated.

The relationship between street office and residents' committee

The relationship between street offices and residents' committee is the relationship between the government and the support of the community's residents' committee, community committees to assist the local government work; they are not a subordinate relationship. ^[2] As mentioned above, As the government's functional departments have too many responsibilities assigned to the streets of the office caused by the work of the sub layer, so that residents' committee became a substitute for the government. The residents' committee should be a representative of the interests of the community residents elected by the residents themselves.

The relationship between community party organization and the community's residents' committee

Based on the community, Community party organization is the leadership core of community. Community residents' committee is mass organizations of self-government, under the leadership of the party organizations to carry out work. Although the party organization is in the core position, also can not participate in the specific management of the community.

The relationship between community residents' committees and owners' committee

The owners committee is a non-governmental organization, which is composed of representatives of the owners and supervises the Property Management Company. Because the neighborhood's position is not clear, as described above, take themselves as representatives of the government, is bound to have a conflict with owners' committee. In essence, they are identical to the interests of the clients to a certain extent, should coordinate and cooperate with each other.

Lack of effective supply mechanism of public goods

In the field of community public goods supply, be-

cause it involves the exclusive and social justice, through the market mechanism to provide public goods to achieve non exclusive is not possible, and the cost is high, so as Samuelson said, public goods is a typical "market failure" areas, should be provided by the government to achieve "Pareto optimal". The supply of community public goods in our country is provided by the government to solve the market failure, In the process of providing public goods, the government also has a low efficiency or invalid, that is, "government failure". Government run and provide public services and public goods also exist in the transaction costs, and ultimately led to low efficiency (Yanpei 2007).

Lack of effective public interest value orientation

In the planned economy era, the emphasis on public property is greater than that of private property. To the era of market economy, the market mechanism plays an important role, the pursuit of personal interests is greater than the public interest. Past "unit system" made people develop the habit that they encounter problems are appealing to the government, which eventually led to the lack of autonomy consciousness and also reduced the enthusiasm of community residents to participate in community management.

American City Community Governance

Main body of community governance

The government is at the helm, indirect management, through the legal norms of community management and use of financial and tax support for community management; "oarsman" is the non-governmental organizations and community residents committee. The core is the community committee, the direct subject is the non governmental organization, the foundation is the community residents. These three perform their duties within the limits prescribed by law. Community residents' committee is set up by the government, mainly to listen to the views of residents, to reflect the views of residents, according to the residents' needs to form the Professional committee. Non governmental organizations are mainly to provide services and management, both to make the residents satisfied, but also to the government's satisfaction in order to get government financial support. Non governmental organizations are committed to updating their products to meet the needs of community residents. Community residents participate in community management by participating in the meeting, the committee members of the election committee, and providing volunteer service.

Main content of community governance

American city community governance has three aspects: community service, and community culture, the third aspect is community policing. Community service is to provide comprehensive services, such as providing professional skills training, employment information and employment to immigration, unemployed personnel and to provide advice to family business, etc. [4] community culture is the process of using various cultural facilities in the community to carry out scientific and cultural activities. Good community policing, is conducive to improving the community environment, improve the quality of life of residents, to optimize the investment environment.

Community governance model

In the United States, the main body of community governance contains government, community management committee and non-governmental organizations. Their duties are clearly defined by the law. Non governmental organizations have an important role, mainly in the community service and management of specific commitment. To promote the development of non governmental organizations: first, the common community concept of the community residents; the problem can not solve by family need to engage in community service and management of the community. Two, the community service content is diverse, it is inevitable that the government agencies to exercise the community service, will inevitably lead to high cost, low efficiency and service mechanism's difficulty to adapt. Three, different religious beliefs determine differences of the content of community service differences, but the government provides with a single community services, it is difficult to be widely accepted by the public. Therefore, to form non-governmental organizations in the community to replace the government service agencies, with the government supports to make the function, this form is generally recognized.

Countermeasures of City Community Governance

Clear the position of the main body, to clarify the relationship

The main body's positioning should be clear on the basis of the division of responsibilities. Community committees should be integrated and to reflect the government the residents' views, mobilize and organize residents to participate in community manage-

ment. Non governmental organizations provide social services and management, to provide services to meet the needs of residents. And the community residents implement their main responsibilities through the participation in community meetings, and community hearings, attending election of the community professional committee members, to provide voluntary services. The community party organization plays the core of leader, the task is to set a major policy and not directly involved.

Cultivate community NGOS, establish an effective mechanism for the supply of public goods

The non governmental organization's characteristic is, can understand the community resident's need, keeping the balance between the demand and the supply. So we should cultivate the non governmental organizations in the community. As far as our country concerned, the non governmental organizations in the community, especially for the special group, have less and less , only to cultivate more non-governmental organizations, can make the government supply and market supply to reach equilibrium, and thus to establish more effective supply of public goods.

Strengthen the core value orientation of community residents; improve the degree of participation of community residents

In the process of China's community governance, the awareness of citizen participation is weak, and the channel is not smooth. Only to cultivate the core values of the residents and turn the community building into their own tasks, to cultivate the spirit of community residents, and to provide a diverse and smooth channels for the residents to participate in community governance.

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